


THE WHITE HOUSE

WASHINGTON

June 26, 1975

MEMORANDUM FOR: JEANNE DAVIS  
FROM: JIM CAVANAUGH   
SUBJECT: BRIEFING PAPER, MURPHY  
COMMISSION MEETING

Please send directly to Jim Connor if you  
all concur.

ON-FILE NSC RELEASE  
INSTRUCTIONS APPLY

THE WHITE HOUSE

WASHINGTON

June 26, 1975

MEETING OF THE COMMISSION  
ON ORGANIZATION OF THE GOVERNMENT FOR  
THE CONDUCT OF FOREIGN POLICY  
(THE MURPHY COMMISSION)

Friday, June 27, 1975  
Cabinet Room  
2:00 p.m. (15 minutes)

From: Jim Cannon *June*  
Brent Scowcroft

I. PURPOSE

To receive the report of the Commission on Organization of the Government for the Conduct of Foreign Policy.

II. BACKGROUND, PARTICIPANTS & PRESS ARRANGEMENTS

- A. Background: The Commission was established by legislation on July 13, 1972, as a joint *public/private* Commission. The membership was appointed by the former President, President of the Senate, and Speaker of the House.

The Commission will report both to you and to the Congress. Chairman Murphy plans to deliver copies of the report to the President pro tem of the Senate and the Speaker of the House later in the day.

In the last two years the Commission has sponsored a number of research studies, listened to the testimony of a large number of individuals, and met regularly in recent months to develop the report being presented to you.

The report attempts to cover the whole gamut of foreign policy organizational issues.

(A table of contents is attached at Tab D.)  
Some of its recommendations will be controversial but on the whole, radical changes from current foreign policy organization are not suggested.  
(A number of the more significant suggestions made by the Commission are listed briefly at Tab C.)

In the annex to the report are separate remarks of some Commissioners. The include Senator Mansfield, Congressman Bloomfield, Mrs. Engelhard and the Vice President.

In receiving the report you will simply want to thank the members for their contributions and indicate that the suggestions of the Commission will be given careful review and consideration.

B. Participants:

Tab A.

C. Press Plan: To be announced: photo opportunity.

III. TALKING POINTS

Suggested remarks are at Tab B.

Attachments

Tab A: Participants  
Tab B: Talking Points  
Tab C: Key Suggestions of Commission Report  
Tab D: Table of Contents  
Tab E: Membership of the Commission

PARTICIPANTS

Mr. Robert D. Murphy, Chairman  
Dr. David M. Abshire, Commissioner  
Mr. William J. Casey, Commissioner  
Cong. William S. Broomfield, Commissioner  
Mr. Arend D. Lubbers, Commissioner  
~~Mr. Frank E. P. McGlinn, Commissioner~~ Will not attend.  
Cong. Clement J. Zablocki, Commissioner

Dr. Francis O. Wilcox, Executive Director of Commission  
Fisher Howe, Deputy Director of Commission  
Peter L. Szanton, Research Director of Commission  
William I. Bacchus, Associate Research Director of  
Commission

Staff: Jim Cannon  
Brent Scowcroft

TALKING POINTS

- Foreign policy and national security issues touch the lives of every American.
- Much has happened since your Commission was established three years ago, both domestically and internationally.
- You have had a particularly difficult task in dealing with such a complex period.
- I look forward to reading the Commission's recommendations for organization in the vast number of areas you have considered.
- There are few Departments these days which are not directly concerned with foreign policy. I shall ask each of them to make recommendations to me through the NSC concerning the findings of the Commission.
- The membership of this Commission has been most distinguished and reflects a careful blend of experience in government, academia, and the private sector.
- I want to express my appreciation for the efforts you have made to assist me in the responsibilities I share with the Congress for the conduct of the foreign policy of our great nation.
- I particularly want to thank your Chairman, who has provided such outstanding leadership in this effort.
- I am confident that we will <sup>draw considerable benefit from</sup> ~~have a more effective~~ Government organization as a result of your collective efforts.

KEY SUGGESTIONS OF COMMISSION REPORT

- NSC. The NSC system is endorsed, but the report suggests that the concept of national security be expanded to embrace international economic issues.
- It is proposed that the Secretary of the Treasury be a member of the NSC, that this council consider international economic issues, and that the NSC staff be strengthened in the economic area.
- A joint subcouncil on international economic policy is proposed at the Under Secretary level. It is designed to pull together domestic and international economic policy considerations under the guidance of the Assistant to the President for Economic Affairs.
- The Director of ACDA is endorsed as the Chief NSC advisor on arms control matters.
- State. Several changes are proposed concerning senior positions in the State Department and organization of the Bureaus -- with the emphasis on developing greater functional capability and strengthening State in the economic and political-military areas.
- Strengthening the control of the Ambassador abroad is endorsed.
- A number of State Department Department personnel system changes are proposed and the call is made for Foreign Affairs Executive Service for senior positions in foreign policy positions at home and abroad.

- Defense. In the defense area, a national security review committee is proposed as a replacement for the DPRC, and arms control and budgeting aspects are emphasized.
- Intelligence. The Intelligence area received more attention by Commissioners than any other of the report. The changes are not, however, significant.
- CIA would be called the Foreign Intelligence Agency and the Director would have an office in close proximity to the White House. He would delegate much of the direction of the Agency to his Deputy, but would retain responsibility for management of the agency as well as community-wide leadership.
- A strengthening of NSCIC and the Forty Committee practices is suggested, but no radical changes in organization are proposed.
- Advisory Boards. The Foreign Intelligence Advisory Board is endorsed and new advisory boards of private citizens are suggested in the areas of national defense, economics, human rights and planning.
- USIA. Recommendations of the Stanton Committee with regard to breaking up USIA are favored by the majority but there was serious division in the Commission. A separate opinion has been filed by Congressman Bloomfield.

- Congress. The chapter on Executive-Congressional relations has been improved substantially, but still gives the impression of restricting the Executive. It has been commented on extensively in the Vice President's supplementary opinion.
- The main proposal in the chapter on Congressional organization is for a joint committee on national security to cover the kinds of issues addressed by the NSC and to provide the central point linking the Executive with the Congress on these matters.
- The joint committee would include leaders of the key foreign, military and international economic policy committees and several members-at-large appointed by party leaders. It would receive intelligence information and reports under the War Powers Act.
- The chapters on Congress also call for a system of security classification based on statute and overseen by the Joint Committee on National Security; criminal sanctions for unauthorized release of classified information; a code of conduct to govern the handling by the Joint National Security Committee of classified or sensitive information; and establishment of the facilities and procedures for storage and handling of classified information and materials supplied to the Congress in general.



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COMMISSION ON THE ORGANIZATION OF THE GOVERNMENT  
FOR THE CONDUCT OF FOREIGN POLICY

APPOINTED BY THE PRESIDENT OF THE UNITED STATES

Commission Chairman Robert D. Murphy  
Honorary Chairman, Corning Glass International  
New York, New York

The Honorable Nelson A. Rockefeller  
Vice President of the United States

David M. Abshire  
Chairman, Center of Strategic & International Studies  
Georgetown University

William J. Casey  
President and Chairman, Export-Import Bank of the US  
Washington, D.C.

APPOINTED BY THE PRESIDENT OF THE SENATE

Mike Mansfield  
Senator from Montana

Commission Vice Chairman James B. Pearson  
Senator from Kansas

Mrs. Charles W. Engelhard, Jr.  
Far Hills, New Jersey

Frank C. P. McGlinn  
Executive Vice President, Fidelity Bank  
Philadelphia, Pennsylvania

APPOINTED BY THE SPEAKER OF THE HOUSE

Clement J. Zablocki  
Representative from Wisconsin

Stanley P. Wagner  
President, East Central State College  
Ada, Oklahoma

Arend D. Lubbers  
President, Grand Valley State College  
Allendale, Michigan

William S. Broomfield  
Representative from Michigan

Principal Staff

Executive Director  
Director  
General Counsel  
Research Director

Francis O. Wilcox  
Fisher Howe  
William B. Spong, Jr.  
Peter L. Szanton